



# **AGENDA**

## **ASTORIA DEVELOPMENT COMMISSION**

October 3, 2016  
Immediately Follows Council Meeting  
2<sup>nd</sup> Floor Council Chambers  
1095 Duane Street · Astoria OR 97103

**1. CALL TO ORDER**

**2. ROLL CALL**

**3. REPORTS OF COMMISSIONERS**

**4. CHANGES TO AGENDA**

**5. CONSENT CALENDAR**

The items on the Consent Calendar are considered routine and will be adopted by one motion unless a member of the Astoria Development Commission requests to have any item considered separately. Members of the community may have an item removed if they contact the City Manager by 5:00 p.m. the day of the meeting.

(a) ADC Minutes of 9/6/16

**6. REGULAR AGENDA ITEMS**

All agenda items are open for public comment following deliberation by the ADC. Rather than asking for public comment after each agenda item, the Mayor asks that audience members raise their hands if they want to speak to the item and they will be recognized. In order to respect everyone's time, comments will be limited to 3 minutes.

(a) First Amendment to the Astor West Urban Renewal Plan – Expand Boundary and Add Projects (Community Development)

THIS MEETING IS ACCESSIBLE TO THE DISABLED. AN INTERPRETER FOR THE HEARING IMPAIRED MAY BE REQUESTED UNDER THE TERMS OF ORS 192.630 BY CONTACTING JULIE YUILL, CITY MANAGER'S OFFICE, 503-325-5824.



CITY OF ASTORIA  
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September 29, 2016

MEMORANDUM

TO: MAYOR AND CITY COUNCIL

FROM:  BRETT ESTES, CITY MANAGER

SUBJECT: ASTORIA DEVELOPMENT COMMISSION (ADC) MEETING OF OCTOBER 3, 2016

**Item 5(a): ADC Minutes**

The minutes of the ADC meeting of September 6, 2016 are enclosed for your review. Unless there are any corrections, it is recommended that the ADC approve these minutes.

**Item 6(a): First Amendment to the Astor West Urban Renewal Plan – Expand Boundary and Add Projects (Community Development)**

The City of Astoria adopted an urban renewal plan (the “Plan”) in December 2002, (Ordinance #02-18). The Plan contains projects which were and are intended to assist in stimulating growth in the Urban Renewal Area (the “Area”). As a result of a landslide in 2007, Bond Street has been closed to two way traffic. In addition, water and sewer lines have been rerouted above the street. The Public Works Department commissioned a geotechnical analysis completed in August 2015 to study the feasibility of adding a retaining wall. The results of the study concluded that this is feasible. Based on the results, the Public Works Department prepared an “order of magnitude” cost estimate of \$395,000 to construct a retaining wall, repair Bond Street for two way traffic, and include low cost traffic calming measures to mitigate potential speeding along a narrow street in a dense neighborhood of residential buildings. In addition to the street aspect, there are underinvested residential properties that potentially need assistance (i.e., grants/ loans/technical assistance) to renovate and preserve as affordable housing, which is another FY 15-16 Council Goal. Staff has met with the Community Action Team about a targeted pilot program that would offer some form of assistance to qualified property owners to renovate multi-family buildings while still meeting Development Code design requirements.

The Area does not currently include the land necessary to assist in funding the Bond Street improvements or adjacent properties that could be improved for affordable housing. The proposed amendment to the Plan would expand the Area to include this right-of-way and tax lots shown in Figure 1 and permit the use of tax increment financing for the Bond Street reconstruction project, as well as for affordable housing development and a Storefront Improvement Program. The proposed amendment is attached as Exhibit A. The Report on the Amendment is shown in Exhibit B. It is recommended that the Astoria Development Commission forward the proposed Plan Amendment to the Planning Commission for their review of conformance to the Astoria Comprehensive Plan and to City Council for hearing and first reading.

## ASTORIA DEVELOPMENT COMMISSION

City Council Chambers  
September 6, 2016

## ADC JOURNAL OF PROCEEDINGS

A regular meeting of the Astoria Development Commission was held at the above place at the hour of 7:44 pm.

Commissioners Present: Price, Herzig, Warr, Nemlowill, Mayor LaMear

Commissioners Excused: None

Staff Present: City Manager Estes, Community Development Director Cronin, Parks and Recreation Director Cosby, Finance Director Brooks, Fire Chief Ames, Police Chief Johnston, and Public Works Director Cook. The meeting is recorded and will be transcribed by ABC Transcription Services, Inc.

**REPORTS OF COMMISSIONERS:** No reports.

**CHANGES TO AGENDA:** No changes.

### CONSENT CALENDAR:

The following items were presented on the Consent Calendar:

- 5(a) ADC Minutes of 8/1/16
- 5(b) ADC Minutes of 8/15/16

**Commission Action:** Motion by Commissioner Warr, seconded by Commissioner Nemlowill, to approve the Consent Calendar. Motion carried unanimously. Ayes: Commissioners Warr, Nemlowill, Herzig and Price, and Mayor LaMear. Nays: None.

### REGULAR AGENDA ITEMS:

**Item 6(a): Astor West Urban Renewal District – Storefront Improvement Program Startup and Launch (Community Development)**

The Astoria Development Commission (ADC) has been considering a Storefront Improvement Program for the Astor West Urban Renewal Area (URA) since 2013. Façade improvements are a popular and widely used tool by urban renewal agencies and Main Street programs to assist property/business owners with exterior improvements to buildings. The purpose of the program is to revitalize designated commercial districts and corridors such as West Marine Drive in Uniontown, which has many inventoried historic commercial buildings.

Staff presented draft program guidelines on May 2, 2016 to the ADC. Based on these comments, staff produced a polished set of program guidelines that serve as parameters for the administration of the program. In order to launch the program, the ADC needs to review and authorize the program. The program would be administered as a grant/loan depending on the amount that is requested. For the first \$10,000, it would be a 50/50 matching grant administered by City staff. If the amount is \$10,000-\$50,000, it would require ADC review and approval and the leverage ratio would increase to a 75/25 match grant. If the amount exceeds \$50,000, then it would require ADC approval and be underwritten as a loan through Craft3.

Once the program is ready to launch and ADC approves the program, staff is prepared to conduct outreach to Uniontown businesses. The requested planned expenditure is \$250,000 per fiscal year. The total budget for capital improvements in the Astor West URA is \$2 million for Fiscal Year 2016-17. The planned expenditures can be reviewed and adjusted each budget cycle based on the actual demand for the program. Assuming a grant amount averages \$10,000-\$25,000, there could be 10-25 projects in different stages. It is recommended that the Commission approve the program guidelines, design guidelines, and program documents to implement the new Storefront Improvement Program for the Astor West Urban Renewal Area.

Director Cronin gave a presentation on the proposed program, which he believed would be well received and result in immediate improvements in Uniontown. He reviewed Staff's recommended program guidelines, design guidelines, program documents, and policy considerations.

Commissioner Nemlowill said Redmond's community development director believed the success of their Storefront Improvement Program was due to funds only being available for a short time. She asked if Director Cronin had considered this approach. She also wanted to know if the City could ensure the program was utilized. Director Cronin said a certain amount of budgeted funds are available for this program and only so many funds will be available each year. People are encouraged to go after the funds that are available. The ADC and City Council set the budgets for each year. City Manager Estes added that Staff has proposed \$250,000 for this fiscal year to encourage large projects in the first year of the program. The City can market the program for this first year, but Council will have to decide how much is budgeted for future years. People might not have their share of the funds to do a project now, but if they are aware of the program, projects can be approved in March or April.

Commissioner Nemlowill believed education and outreach would be important for the program to be successful. She asked if the Community Development Department had the ability to promote the program. Director Cronin said if the ADC authorizes the program at this meeting, Staff will begin an outreach program sending direct mail to the property and business owners. He and Planner Ferber will go door-to-door to inform people about the program and build relationships with business owners. Staff will also contact the Uniontown Association, Chamber of Commerce, and other partner organizations. He believed the City would receive quite a few applications once the program begins.

Mayor LaMear asked why this program included apartments but not single-family homes. Director Cronin explained that there were only a few single-family homes within current boundaries of the Urban Renewal District. If the district is expanded to include Bond Street, some more single-family homes would be included. City Council can add single-family homes to the program, but most Storefront Improvement Programs do not include single-family homes. The City will be working with other organizations to help improve housing along Bond Street. He believed most of the homes along West Marine Drive were multi-family units.

Commissioner Herzig believed Community Action Team in Saint Helens had funds for homeowners to do rehabilitation work. He also believed there were some single-family homes on the south side of West Marine Drive facing Young's Bay. Some of the houses are in very poor condition and the owners do not have the money to repair them. He was concerned about offering funds on a first come first served basis. He preferred that Staff prioritize early submissions instead of tying its hands with a strict chronological order. Someone may present a beautiful proposal late in the submission period, but funds would not be available because the City had to serve people as they came through the door. He wanted Staff to give itself more leeway to choose the best projects. He added no matter how well the program is advertised, someone will say they did not know anything about it.

City Manager Estes noted that any project above \$10,000 will be presented to the ADC for review.

Commissioner Price asked if engaging in this project would move other projects to a lower priority. Director Cronin said at that point, he did not believe so. City Council is still trying to get a few questions answered about Heritage Square and the Library. However, the Heritage Square/Library discussion is currently on hold, which frees up Staff time to work on the Storefront Improvement Program. There would be capacity issues if his department began working on all of the projects in his portfolio at the same time. But he believed the City should take advantage of this opportunity now.

Commissioner Price asked if Staff could share how the Community Development Department has prioritized projects. City Manager Estes requested the Commission provide direction on how to prioritize projects so that he can ensure those projects are assigned. If there are workflow concerns, he would let the Commission know. The Library project will transition over to the new library director. A lot of work is currently being done on the potential expansion of the Astor West Urban Renewal District and the Storefront Improvement Program. The City always has urban renewal projects coming and Staff is aware that time must be budgeted for the day-to-day work. Community Development Department has the capacity now to get the word out about the Storefront Improvement Program. Director Cronin added that he would rather be on offense than defense. He can do the outreach needed for the Storefront Improvement Program and regulate the number of applications that Staff receives.

Commissioner Price said she wanted to discuss this further another time. She wanted to make a list of the projects she believed Staff was working on and decide whether those projects aligned with her and her constituents' priorities. Programs like this one always have early adopters and she wanted to know if Staff planned to wait until everyone had been advised before accepting applications. Director Cronin explained that he planned to create a level playing field for property and business owners. A letter will be sent out to everyone at the same time. Those who receive the letter will be encouraged to contact him if they have questions about the

program. The letters many not result in Staff receiving applications right away, so it is difficult to estimate how many applications the letters will generate. He will also go door-to-door with the goal of visiting each property or business owner within one week.

Commissioner Nemlowill did not believe formalizing access to urban renewal funds would change the ability of any entity to request the funds. If the City received requests beyond the budgeted amount, the Development Commission could consider the request. This is the first time Astoria has had a formal program with guidelines, which could spur some good investments in that part of town. The intent of the urban renewal district is to cure urban blight while other taxing districts suffer as the investment area is improved. When the urban renewal district sunsets, all of the taxing districts will prosper because the area will have benefited. It would be wonderful if the guidelines and the outreach spur new investment. City Manager Estes added that historically, Astoria's urban renewal districts have focused on some piecemeal projects and larger catalyst projects meant to spur more reinvestment in the area, like the Liberty Theatre, Astor Hotel, and Fort George. This program does not preclude those catalytic projects and the Development Commission will continue to consider game-changing projects. The Storefront Improvement Program simply makes it easier for citizens to understand how they could receive financial benefits as an incentive to improve their visual impact to the area. Director Cronin said in his experience, this program is a conversation starter about what redevelopment, urban renewal, and investment can do for the business and property owners. An owner might initially work on their storefront, and then realize there is more they can do. The City wants people to get excited about the revitalization in Uniontown.

Commissioner Nemlowill confirmed that the design guidelines in the area were developed to implement the Riverfront Vision Plan. City Manager Estes reminded that this program was a City Council goal several years ago. The program was put on hold until the Riverfront Vision Plan was complete in that area to ensure that the design guidelines would complement what was adopted by City Council.

Commissioner Herzig said he emailed City Manager Estes and City Attorney Henningsgaard earlier about the Development Commission's lack of a non-discrimination policy. He proposed that the Commission adopt the City's non-discrimination policy. City Manager Estes explained that the draft documents include a covenant that would be recorded if someone received a grant. Commissioner Herzig's email was asking about the language in the covenant. The Commission could add to the covenant, which would be noted and considered as part of the grant application process. However, the Development Commission has not officially ratified the same language, which could be done through a separate motion.

**Commission Action:** Motion by Commissioner Price, seconded by Commissioner Nemlowill, that the Astoria Development Commission approve the program guidelines, design guidelines, and program documents to implement the new Storefront Improvement Program for the Astor West Urban Renewal Area, with the addition of the non-discrimination clause in the covenant. Motion carried unanimously. Ayes: Commissioners Warr, Nemlowill, Herzig and Price, and Mayor LaMear. Nays: None.

**Commission Action:** Motion by Commissioner Herzig, seconded by Commissioner Price, that the Astoria Development Commission adopt the City of Astoria's non-discrimination policy and include the policy to grants, awards, contracts, and covenants. Motion carried 4 to 0 to 1. Ayes: Commissioners Warr, Herzig and Price, and Mayor LaMear. Nays: None. Abstentions: Commissioner Nemlowill

Commissioner Nemlowill said she abstained because she did not know enough about how the City doing business with a private entity would be impacted by the non-discrimination policy.

#### **ADJOURNMENT:**

There being no further business, the meeting was adjourned at 8:12 pm.

**ATTEST:**

**APPROVED:**

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Secretary

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City Manager



## CITY OF ASTORIA

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### COMMUNITY DEVELOPMENT

September 28, 2016

TO: ASTORIA DEVELOPMENT COMMISSION

FROM:  BRETT ESTES, CITY MANAGER

SUBJECT: FIRST AMENDMENT TO THE ASTOR-WEST URBAN RENEWAL PLAN –  
EXPAND BOUNDARY AND ADD PROJECTS

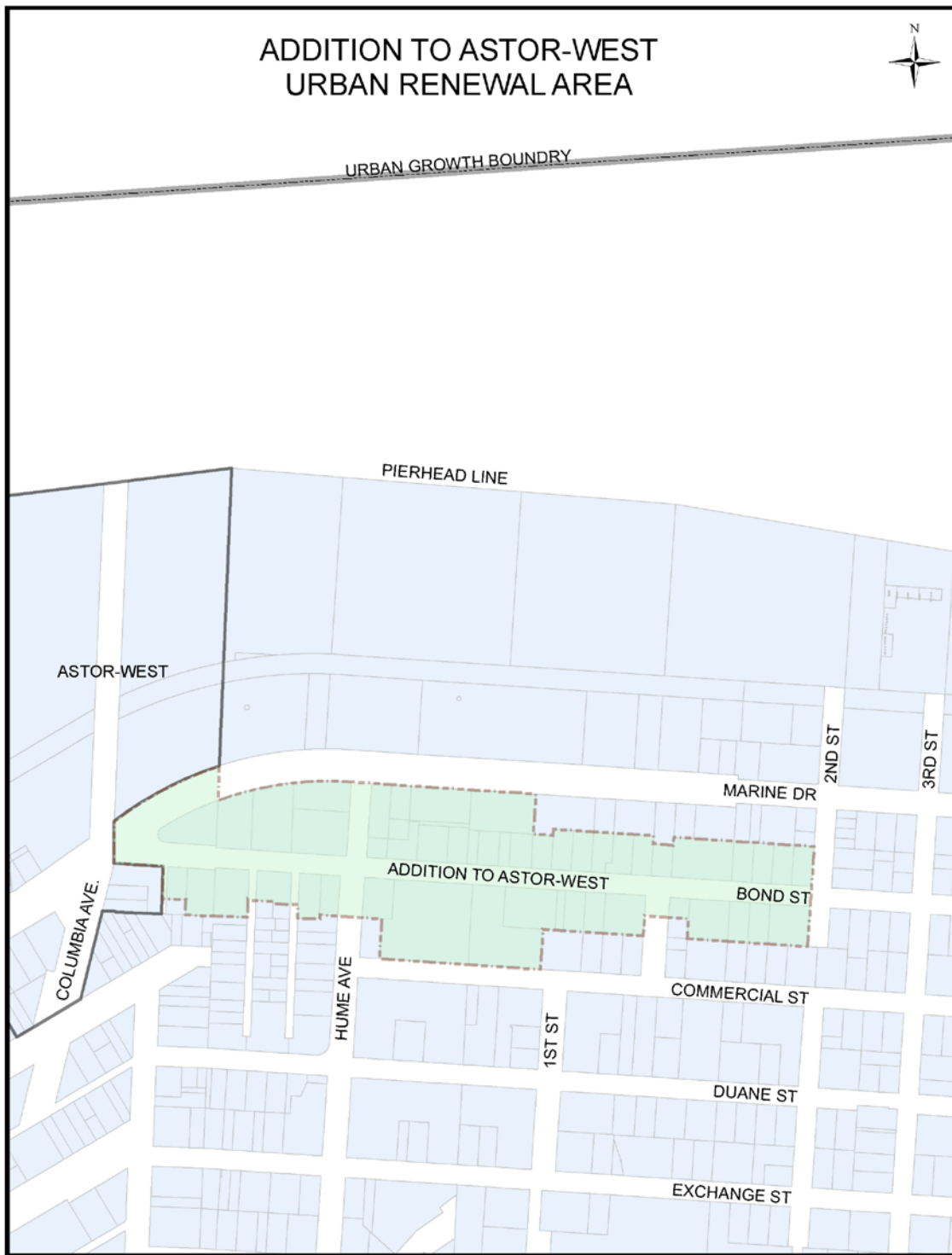
### **BACKGROUND**

The City of Astoria adopted an urban renewal plan (the “Plan”) in December 2002, (Ordinance #02-18). The Plan contains projects which were and are intended to assist in stimulating growth in the Urban Renewal Area (the “Area”).

As a result of a landslide in 2007, Bond Street has been closed to two way traffic. Only one westbound lane of traffic is allowed limiting east west traffic to Marine Drive. In addition, water and sewer lines have been rerouted above the street. The Public Works Department commissioned a geotechnical analysis completed in August 2015 to study the feasibility of adding a retaining wall. The results of the study concluded that is indeed feasible. Based on the results, the Public Works Department prepared an “order of magnitude” cost estimate of \$395,000 to construct a retaining wall, repair Bond Street for two way traffic, and include low cost traffic calming measures to mitigate potential speeding along a narrow street in a dense neighborhood of residential buildings. In addition to the street aspect, there are underinvested residential properties that potentially need assistance (i.e., grants/ loans/technical assistance) to renovate and preserve as affordable housing, which is another FY 15-16 Council Goal. Staff has met with the Community Action Team about a targeted pilot program that would offer some form of assistance to qualified property owners to renovate multi-family buildings while still meeting Development Code design requirements.

The Area does not currently include the land necessary to construct the Bond Street improvements nor adjacent properties that could be improved for affordable housing. The proposed amendment to the Plan would expand the Area to include this right of way and tax lots shown in Figure 1 and permit the use of tax increment financing for the Bond Street reconstruction project as well as for affordable housing development, and a Storefront Improvement Program. The proposed amendment is attached as Exhibit A. The Report on the Amendment is shown in Exhibit B.

Figure 1 – Proposed Amendment Area





## **PROCESS**

The Plan stipulates that an amendment which increases the size of the Urban Renewal Area by more than one percent of the existing area is a substantial amendment, which, under State law, must be adopted in the same manner as the original Plan. This includes:

- Review and forwarding on to formal review by the Astoria Development Commission. (on October 3, prior to City Council meeting on November 7.)
- Review and recommendation by the Planning Commission. (Planning Commission review is scheduled for October 25 with a recommendation of approval.)
- Open House scheduled for October 25, prior to the Planning Commission meeting.
- Notice to all citizens of Astoria of a hearing before the City Council. (Notice was provided by mailing to utility customers in the City of Astoria in August 2016.)
- Forwarding a copy of the proposed Amendment and the report on the Amendment (the "Report") to the governing body of each taxing district. Staff provided an advanced courtesy notice on September 21. (The formal taxing districts letters will be sent out on October 4.)
- Clatsop County briefing on October 26.
- Hearing by City Council and adoption of the proposed Amendment by a non-emergency ordinance. The Hearing by City Council is scheduled for November 7 with a second reading scheduled for November 21. The ordinance must be a non-emergency ordinance, which means that the ordinance does not take effect until 30 days after its approval and during that period of time may be referred to Astoria voters if a sufficient number of signatures are obtained on a referral petition.

## **IMPACTS TO TAXING DISTRICTS**

There is **no proposed increase to the maximum indebtedness** in the Area. Because of this, there are no overall added impacts to taxing districts other than the small positive impact in the final year of tax collections that shows additional funds to be returned to the taxing districts.

The impacts on an annual basis are due to the property being added into the Area. The new property will be added in to the Area at the value established in October 2016 by the county assessor. The taxing districts will continue receiving taxes off of that assessed value. The urban renewal agency will receive taxes off any future increase in value of these properties. Absent urban renewal assistance that increased value will be a nominal amount. With potential urban renewal assistance, there may be re/development that could increase the values in the Area. The taxing districts would not have received this increase in taxes but for the assistance provided with urban renewal.

The assessed value of the added properties will be added to the urban renewal area in FYE 2018. The urban renewal area is projected to meet its maximum indebtedness in FYE 2021. The impact of the foregone taxes to the taxing districts off the growth in assessed value is shown in the attached Report on Table 14.

The amendment has a **very small negative impact** to taxing district permanent rate collections for a few years, and then a small positive impact in the last year (as the accelerated tax increment revenues, result in the urban renewal area needing to collect less tax increment revenues in the final year to reach the maximum indebtedness and close down). The net result is positive, but negligible (a few hundred dollars total) as reported in nominal dollars.

The Astoria School District #1 and the Northwest Regional Education Service District are not *directly* affected by the tax increment financing, but the amounts of their taxes divided for the urban renewal plan are shown in the charts. Under current school funding law, property tax revenues are combined with State School Fund revenues to achieve per-student funding targets. Under this system, property taxes that are foregone because of the use of Tax Increment Financing are replaced (as determined by a funding formula at the State level) with State School Fund revenues.

### **RECOMMENDATION**

It is recommended that the Astoria Development Commission forward the proposed Plan Amendment to the Planning Commission for their review of conformance to the Astoria Comprehensive Plan and to City Council for hearing and first reading.

By:     K A C      
Kevin A. Cronin  
Community Development Director

Attachments:

Exhibit A: Astor-West Plan First Amendment

Exhibit B: Astor-west Report on Plan First Amendment

# REPORT ACCOMPANYING THE FIRST AMENDMENT TO THE ASTOR-WEST URBAN RENEWAL PLAN

## City of Astoria

November 2016--This draft dated Aug 30, 2016

Prepared by

Elaine Howard Consulting, LLC

Elaine Howard  
Scott Vanden Bos

Tiberius Solutions, LLC

Nick Popenuk  
Rob Wyman

ECONorthwest  
Kate MacFarlane

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**I. INTRODUCTION**

The Astor-West Urban Renewal Report (Report) contains background information and project details for the First Amendment to the Astor-West Urban Renewal Plan (Plan). The Report is not a legal part of the Plan, but is intended to provide the public information and a basis for the findings made by the City Council as part of its approval of the Plan.

The Report provides the information required in ORS 457.085(3). The format of the Report is based on this statute.

The First Amendment adds 12.05 total acres, 7.74 acres in 43 in tax lots and 4.31 acres in right of way, to the Astor-West Urban Renewal Area (Area). The property to be included into the Astor-West Urban Renewal Area is shown in Figure 1. The new boundary is shown in Figure 2; it includes the entire Area, outlined and shaded.

Figure 1. Amendment Area

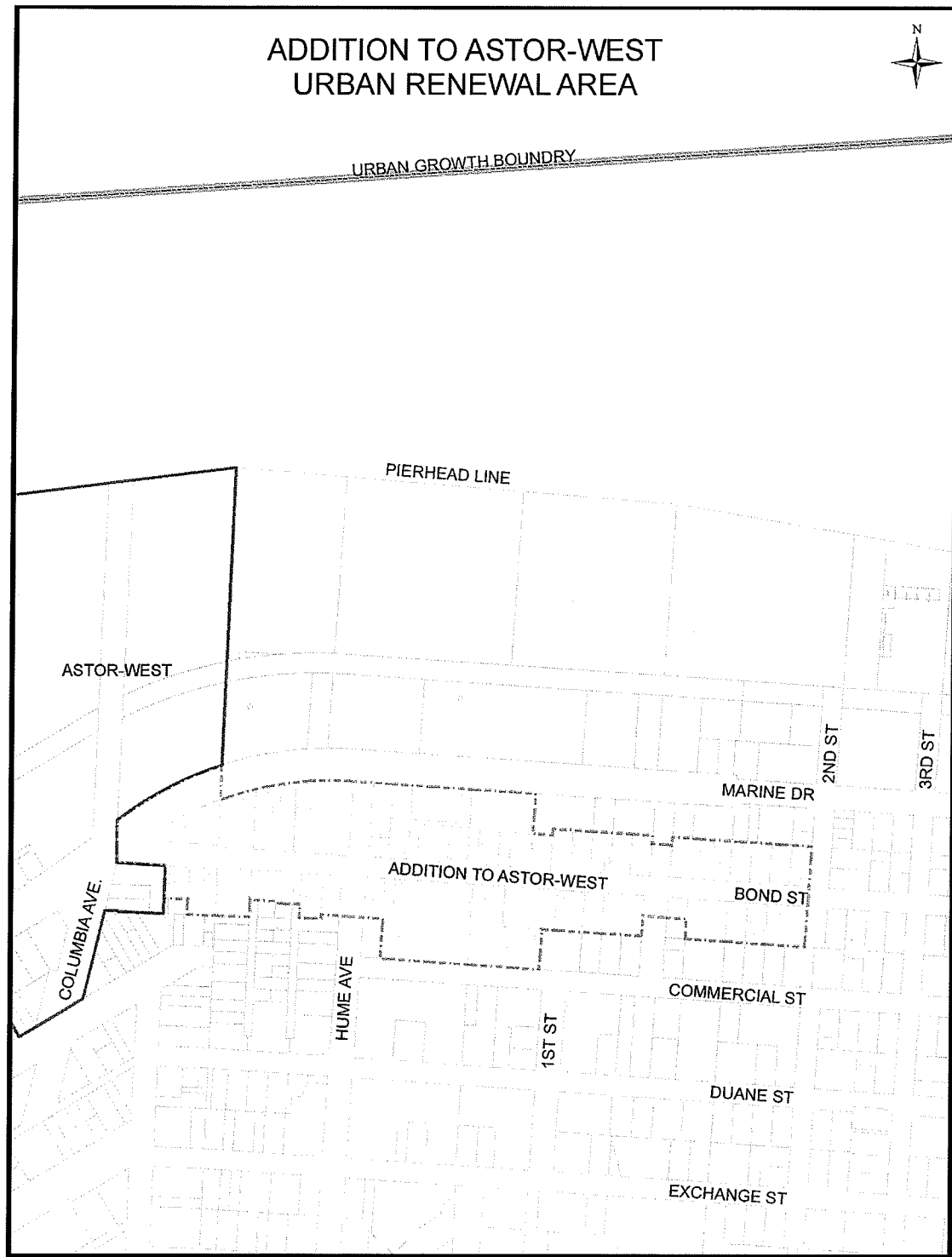
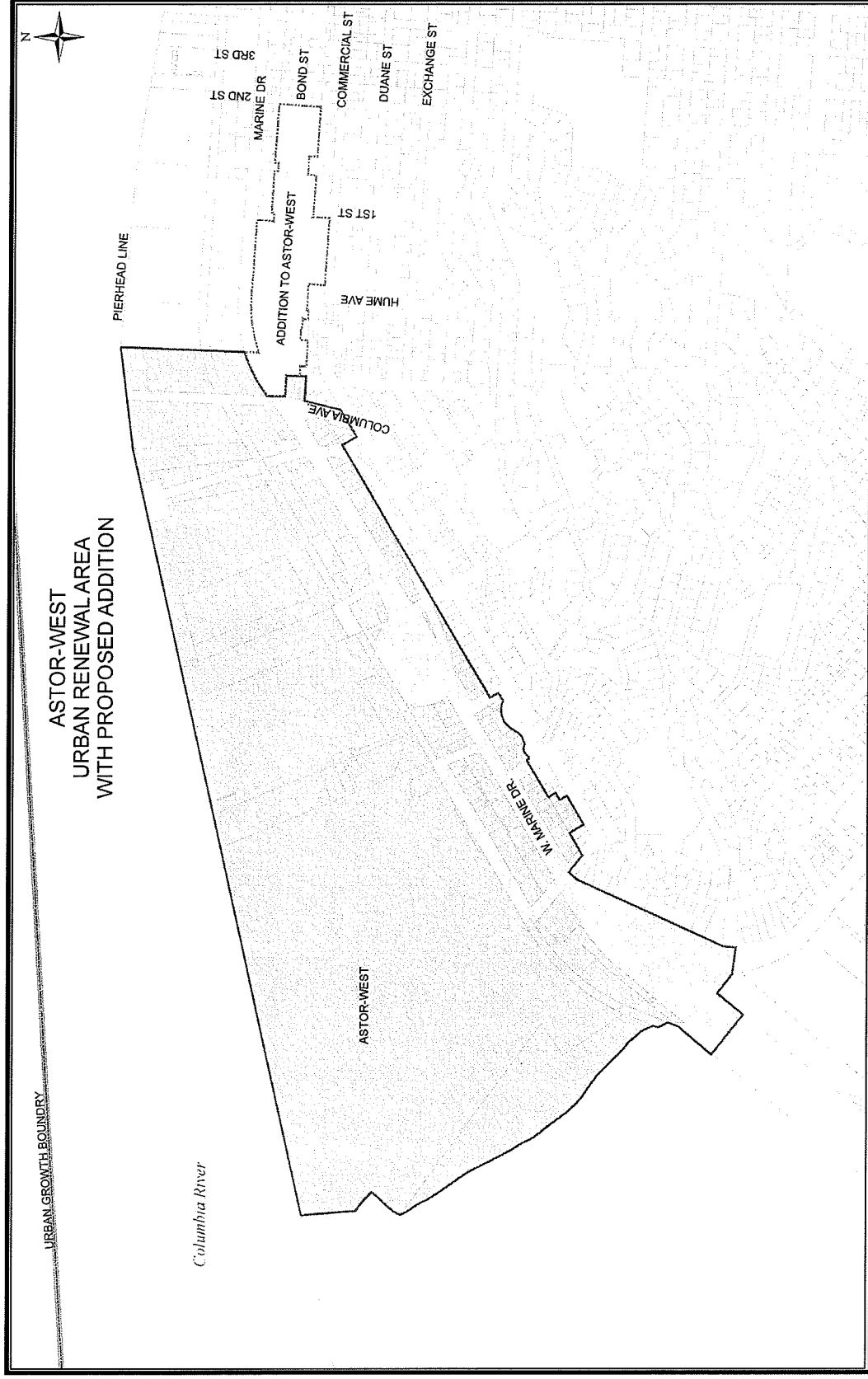


Figure 2. Astor-West Urban Renewal Area after Amendment



## II. EXISTING PHYSICAL, SOCIAL, AND ECONOMIC CONDITIONS AND THEIR IMPACT ON MUNICIPAL SERVICES

This section of the Report describes existing conditions within the Area property, including area being added in this First Amendment (Amendment Area), documenting the occurrence of “blighted areas,” as defined by ORS 457.010(1).

### A. Physical Conditions

#### 1. Land Use

The Amendment Area, shown in Figure 1 above, contains approximately 43 tax lots consisting of 7.74 acres in tax lots and 4.31 acres of right of way, for a total of 12.05 acres. The right of way is Bond Street, Hume Avenue, 1<sup>st</sup> Avenue and Marine Drive.

An analysis of property classification data from Clatsop County FY 2015/16 Assessment and Taxation database was used to determine the land use designation of tax lots in the Amendment Area and Existing Area.

The land uses in the Area before and after the amendment are shown in Table 1. The Amendment Area adds 14 residential tax lots and 3.57 acres to the area, totaling 18 residential tax lots and 4 acres in the Area. The Amendment Area also adds 11 exempt properties and 1.39 acres. There are a total of 193 tax lots and 181.16 acres in tax lots in the Area after the amendment.

**Table 1. Land Use of Area**

Existing Land Use	Existing Tax Lots	Existing Acres	Amendment Tax Lots	Amendment Acres	Total Tax Lots	Total Acres	Percent of Acres
Exempt	19	132.60	11	1.39	30	133.99	73.96%
Commercial	84	32.64	10	1.81	94	34.45	19.02%
Manufactured	7	0.67	4	0.31	11	0.98	0.54%
Residential	4	0.43	14	3.57	18	4	2.21%
Industrial	11	2.74	0	0	11	2.74	1.51%
Vacant	25	4.34	4	0.66	29	5.00	2.76%
<b>Total</b>	<b>150</b>	<b>173.42</b>	<b>43</b>	<b>7.74</b>	<b>193</b>	<b>181.16</b>	<b>100.00%</b>

Source: Clatsop County Assessor



## 2. Zoning

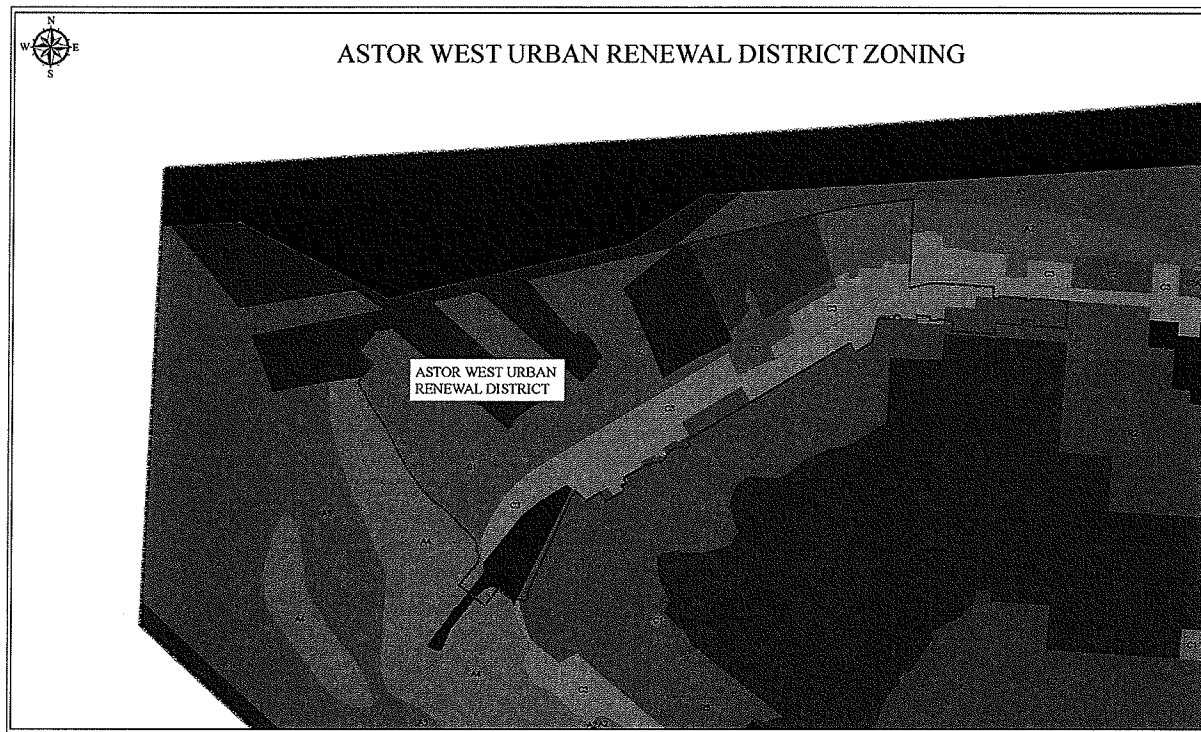
As illustrated in Table 2 and Figure 3, the Amendment Area contains 30 High Density Residential Zone tax lots comprising 5.39 acres. When combined with the existing area, there are 41 High Density Residential Zone tax lots for 6.62 acres. The Amendment also contains 13 General Commercial Zone tax lots comprising 2.35 acres. When combined with the existing area, there are 112 General Commercial Zone tax lots for 22.99 acres.

**Table 2. Existing Zoning of Area**

Zoning	Existing Tax Lots	Existing Acres	Amendment Tax Lots	Amendment Acres	Total Tax Lots	Total Acres	% Total Acres
Aquatic One Development Zone	12	99.25	0	0	12	99.25	54.79%
Aquatic Two-a Development Zone	5	22.31	0	0	5	22.31	12.32%
General Commercial Zone	99	20.64	13	2.35	112	22.99	12.69%
General Development Shorelands Zone	19	11.04	0	0	19	11.04	6.09%
Marine Industrial Shorelands	1	10.44	0	0	1	10.44	5.76%
Aquatic Two Development Zone	3	8.51	0	0	3	8.51	4.70%
High Density Residential Zone	11	1.23	30	5.39	41	6.62	3.65%
<b>Total</b>	<b>150</b>	<b>173.42</b>	<b>43</b>	<b>7.74</b>	<b>193</b>	<b>181.16</b>	<b>100.00%</b>

Source: City of Astoria

**Figure 3. Astor-West Zoning Designations**



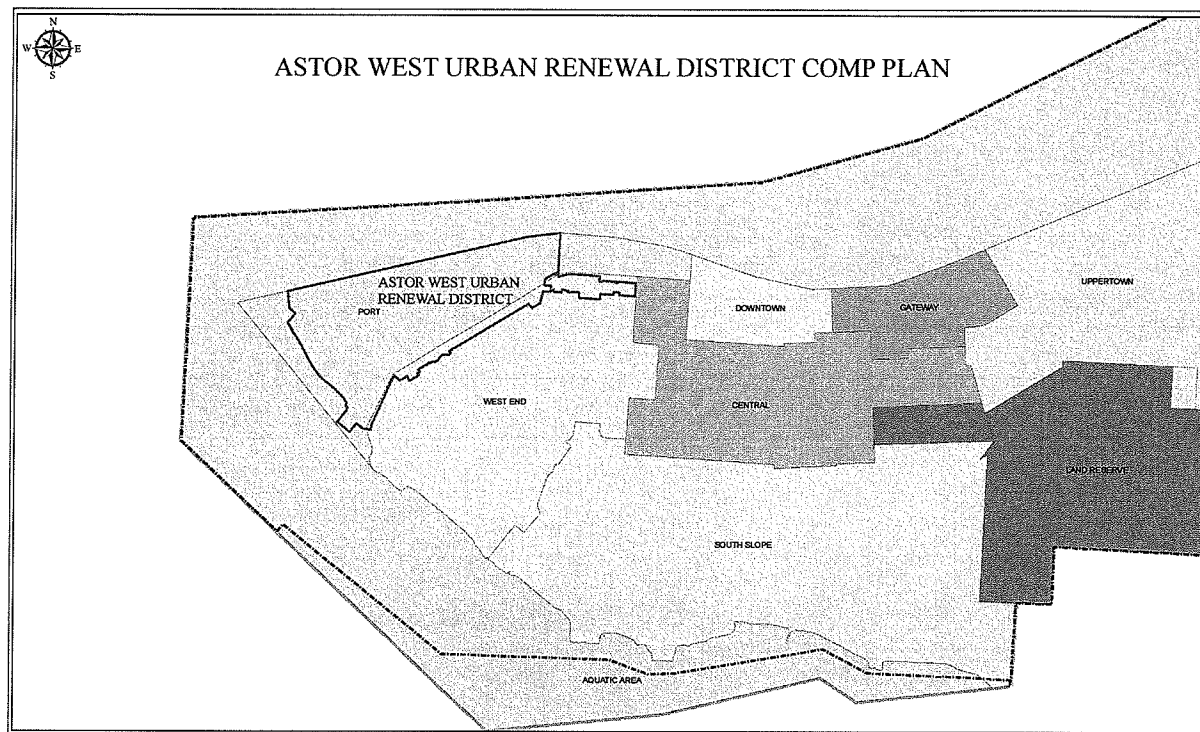
There are 43 tax lots in the Amendment Area all designated West End in the Astoria Comprehensive Plan, comprising 7.74 acres for a total of 108 West End tax lots making up 14.57 acres in the Area. The remainder of the property is designated as Port in the Astoria Comprehensive Plan.

**Table 3. Comprehensive Plan Designations of Area**

Comprehensive Plan Designation	Existing Tax Lots	Existing Acres	Amendment Tax Lots	Amendment Acres	Total Tax Lots	Total Acres	% Total Acres
Port	85	166.60	0	0	85	166.6	91.96%
West End	65	6.83	43	7.74	108	14.57	8.04%
<b>Total</b>	<b>150</b>	<b>173.43</b>	<b>43</b>	<b>7.74</b>	<b>193</b>	<b>181.17</b>	<b>100.00%</b>

*Source: City of Astoria*

**Figure 4. Astor-West Comprehensive Plan Designations**



**B. Infrastructure****1. Streets**

As a result of a landslide in 2007, Bond Street has been closed to two-way traffic. Only one westbound lane of traffic is allowed limiting east west traffic to Marine Drive. In addition, water and sewer lines have been rerouted above the street. The Public Works Department commissioned a geotechnical analysis completed in August 2015 to study the feasibility of adding a retaining wall. The results of the study concluded that is indeed feasible. Based on the results, the Public Works Department prepared an “order of magnitude” cost estimate of \$395,000 to construct a retaining wall, repair Bond Street for two-way traffic, and include low cost traffic calming measures to mitigate potential speeding along a narrow street in a dense neighborhood of residential buildings.

Below are other projects that are listed in the Astoria Transportation Systems Plan<sup>1</sup> in the Area that indicate blighting conditions in the Area as defined by ORS 457.010.

**Table 4. TSP Projects in the Area**

Project #	Project Description	Project Extent	Project Elements	Priority	Estimated Cost
D2	US 101-US 30 Coordinated Signal Timing Plans	US 101-US 30 from Portway Street to Columbia Avenue-Bond Street	Optimize the existing traffic signals by implementing coordinated signal timing plans, upgrading traffic signal controllers or communication infrastructure or cabinets.	Medium-term Likely Funded Plan	\$75,000
D19	US 101/Hamburg Avenue Capacity Enhancement	US 101/Hamburg Avenue	Restrict access to left-in, right-in, right-out only or install a traffic signal and allow full access	Long-Term Phase 3 Aspirational Plan	\$26,000
D21	Marine Drive-Columbia to 9th Circulation Option	Marine Drive from Columbia Avenue to 9th Street	Reconfigure Marine Drive to three lanes. Relocate the traffic signal from commercial/9th Street to Commercial/10th Street	Short-Term Likely Funded Plan	\$446,000

<sup>1</sup> City of Astoria Transportation Systems Plan, Adopted April 21<sup>st</sup> 2014

# REPORT ON FIRST AMENDMENT TO THE ASTOR-WEST URBAN RENEWAL PLAN

Project #	Project Description	Project Extent	Project Elements	Priority	Estimated Cost
D23	Bond Street Two-Way	Hume Avenue to 7th Street	Re-open Bond Street to two-way travel and implement traffic calming	Long-Term Phase 1 Likely Funded Plan	\$702,000
D24	Industry Street Extension	Basin Street to Bay Street Extension	Extend Industry Street from Basin Street to the bay Street extension as a Mixed-use local street	Long-Term Phase 1 Likely Funded Plan	\$1,057,000
D25	Bay Street Extension	North of US 30 to Industry Street Extensions	Extend Bay Street to the Industry Street extension as a Mixed-use local street	Long-Term Phase 1 Likely Funded Plan	\$293,000
D34	Portway Street Capacity Enhancement	Portway Street from US 101 to Industry Street	Improve to a Commercial/Industrial collector street cross-section. Move Portway Street centerline to the west to accommodate trucks making westbound right turns; requires right-of-way acquisition from parcel at northwest corner of intersection. Modify the approach to us 101 to include separate left and right turn lanes.	Long-Term Phase 3 Aspirational Plan	\$424,000
D35	Bay Street Upgrade	US 30 to northern terminus	Improve to a Mixed-use local street cross-section	Long-Term Phase 3 Aspirational Plan	\$68,000

# REPORT ON FIRST AMENDMENT TO THE ASTOR-WEST URBAN RENEWAL PLAN

Project #	Project Description	Project Extent	Project Elements	Priority	Estimated Cost
P6	Alameda Avenue Community Based Solution	West of Melbourne Avenue to Grand Avenue	Develop a Community Based Solution	Long-Term Phase 4 Aspirational Plan	\$23,000
B14	Alameda Avenue (North) Shared Roadway Enhancements	W Marine drive to Oregon Street	Add wayfinding and shared lane markings.	Short-Term Likely Funded Plan	\$33,000
B52	West Marine Drive Bike Lanes	Roundabout to Hamburg Avenue	Re-stripe roadways to include bike lanes	Short-Term Likely Funded Plan	\$8,000
B55	Taylor Avenue Shared Roadway Enhancements	Hamburg Avenue to Florence Avenue	Add wayfinding and shared lane markings.	Short-Term Likely Funded Plan	\$5,000
CR01	US 30 and Bay Street Crossing Enhancements	US 30 and Bay Street	Upgrade existing crossing to the highest level pedestrian actuated beacon approved by ODOT. Consider restricting parking near crossing to improve visibility	Long-Term Phase 1 Likely Funded Plan	\$26,000
CR17	Roundabout Enhancements	Roundabout enhancements	Provide additional signage at roundabout to clarify expected behavior for bicyclists or consider alternate route using Taylor Avenue	Long-Term Phase 1 Likely Funded Plan	\$1,200

2. Water

As identified in an email dated July 27, 2016 from the City of Astoria, the City of Astoria Water Distribution Master Plan identifies one specific project in the Area in Table 4-1, p11. The recommended improvements are intended to provide for future development at the Port of Astoria and improve fire flow in the area.

In general, water infrastructure in the subject area is nearing or well past its design life. Many of the pipes and services were installed close to a century ago. In addition, the system layout does not have the redundancy associated with modern design practice.

The water infrastructure at the Port of Astoria is in need of significant improvements to facilitate proper maintenance activity and accommodate future development. The City does not maintain their system, but understands it is in need of significant upgrades and maintenance.

3. Storm Drainage

As identified in an email dated July 27, 2016 from the City of Astoria, there are several potential projects associated with the City's Combined Sewer Overflow program that will need to be implemented in the Area. These projects are intended to control sanitary sewer overflow from Portway Avenue to 2nd Street and are planned for construction in Phase 5.

Generally, storm drainage infrastructure in the subject area is nearing or well past its design life. Many of the storm drain outfalls to the Columbia River need significant improvements to properly accommodate adjacent development and the changing outlet area conditions. Coordinating maintenance needs of aging State drainage infrastructure in this area has also proved challenging.

4. Sanitary Sewer

As identified in an email dated July 27, 2016 from the City of Astoria, the City's sanitary sewer interceptor and associated lift station in the Area was installed in the mid-1970s and is quickly nearing the end of its design life. Significant maintenance efforts will be needed to promote continued use of the existing infrastructure associated with the interceptor.

In general, sanitary sewer infrastructure in this area in passed its design life and need of rehabilitation or replacement.

**C. Social Conditions**

There are underinvested residential properties that potentially need assistance (i.e., grants/ loans/technical assistance) to renovate and preserve as affordable housing, which is a FY 15-16 Astoria City Council Goal. Astoria staff has met with the Community Action Team about a targeted pilot program that would offer some form of assistance to qualified property owners to renovate multi-family buildings while still meeting Astoria Development Code design requirements.

The following tables indicate the social conditions as identified in the US Census. Due to the difference in population between applicable census blocks and block groups, age and race are reported at the census block level, and the rest of the variables at the census block group level.

Of the people in the census block 78% are white alone and another 12% are some other race alone.

**Table 5. Race in the Area**

Race	Number	Percent
White Alone	234	78%
Black or African American Alone	1	0%
American Indian and Alaska Native Alone	7	2%
Asian Alone	8	3%
Native Hawaiian and Other Pacific Islander Alone	2	1%
Some Other Race Alone	36	12%
Two or More races	13	4%
Total	301	100%

Source: American Factfinder, United States Decennial Census, Table P3, 2010



Of the people in the census block 56, or 19%, are 25 to 34 years of age.

**Table 6. Age in the Area**

Age	Number	Percent
Under 5 Years	20	7%
5 to 9 Years	18	6%
10 to 14 Years	7	2%
15 to 17 Years	10	3%
18 to 24 Years	40	13%
25 to 34 Years	56	19%
35 to 44 Years	35	12%
45 to 54 Years	48	16%
55 to 64 Years	36	12%
65 to 74 Years	24	8%
75 to 84 Years	6	2%
85 Years and over	1	0%
<b>Total</b>	<b>301</b>	<b>100%</b>

Source: United States Decennial Census, Table P12, 2010

Within the block group, 60 people have completed college, comprising 9% of the population, while another 45% of the population has completed some college without earning a degree.

**Table 7. Educational Attainment in the Area**

Educational Attainment	Number	Percent
Less Than High School	138	21%
High School Graduate (includes equivalency)	159	24%
Some college	292	45%
Bachelor's degree	32	5%
Master's degree	28	4%
Professional school degree	0	0%
Doctorate degree	0	0%
<b>Total</b>	<b>649</b>	<b>100%</b>

Source: Social Explorer, American Community Survey 2010-2014 5-Year Estimates

Of the people in the block group, 51%, traveled less than 10 minutes to work, with another 23%, traveled 10-19 minutes to work.

**Table 8. Travel Time to Work in the Area**

Travel Time to Work	Number	Percent
Less than 10 minutes	154	51%
10 to 19 minutes	69	23%
20 to 29 minutes	39	13%
30 to 39 minutes	14	5%
40 to 59 minutes	0	0%
60 to 89 minutes	0	0%
90 or More minutes	18	6%
Worked at home	7	2%
<b>Total</b>	<b>301</b>	<b>100%</b>

Source: Social Explorer, American Community Survey 2010-2014 5-Year Estimates

Of the people within the block group 80%, drove alone to work.

**Table 9. Mode of Transportation to Work in the Area**

Means of Transportation to Work	Number	Percent
Drove Alone	240	80%
Carpooled	32	11%
Public transportation (Includes Taxicab)	8	3%
Motorcycle	0	0%
Bicycle	0	0%
Walked	6	2%
Other means	8	3%
Worked at home	7	2%
<b>Total</b>	<b>301</b>	<b>100%</b>

Source: Social Explorer, American Community Survey 2010-2014 5-Year Estimates

**D. Economic Conditions**

1. Taxable Value of Property within the Amendment Area

The estimated FY 2015/16 total assessed value of the Amendment Area including all real property in the Amendment Area is \$5,209,892. Personal, manufactured, and utility properties, adds another \$202,494, for a total assessed value of \$5,412,386. The total assessed value of the City of Astoria is \$769,253,227.

2. Building to Land Value Ratio

An analysis of property values can be used to evaluate the economic condition of real estate investments in a given area. The relationship of a property's improvement value (the value of buildings and other improvements to the property) to its land value is generally an accurate indicator of the condition of real estate investments. This relationship is referred to as the "Improvement to Land Ratio," or "I:L." The values used are real market values. In urban renewal areas, the I:L may be used to measure the intensity of development or the extent to which an area has achieved its short- and long-term development objectives. A healthy condition of real estate investment in the Astor-West Area would be 2:1 or more. There is one tax lot, which is owned by the Port of Astoria, in the Astor-West Area that is exempt. It comprises 82 acres. This one tax lot skews the data in the I:L table, and as such a new column has been made in the table which excludes the exempt properties from the calculation to give a better picture of the I:L of the properties in the Area. Of these properties 62% fall below the targeted 2:1 ratio.

# REPORT ON FIRST AMENDMENT TO THE ASTOR-WEST URBAN RENEWAL PLAN

**Table 10. Improvement to Land Value**

Improvement/Land Ratio	Total Tax Lots	Total Acres	% Total Acres	% Total Acres Without Exempt
Exempt	30	135.31	74.69%	N/A
No Improvement Value	36	11.95	6.60%	26.06%
0.01-0.50	33	7.40	4.08%	16.14%
0.51-1.00	15	3.65	2.01%	7.96%
1.01-1.50	19	3.79	2.09%	8.27%
1.51-2.00	12	1.68	0.93%	3.66%
2.01-2.50	9	1.04	0.57%	2.27%
2.51-3.00	2	0.14	0.08%	0.31%
3.01-4.00	14	5.31	2.93%	11.58%
> 4.00	23	10.89	6.01%	23.75%
<b>Total</b>	<b>193</b>	<b>181.16</b>	<b>100.00%</b>	<b>100.00%</b>

Source: Clatsop County Assessor data

DRAFT

**E. Impact on Municipal Services**

The fiscal impact of tax increment financing on taxing districts that levy taxes within the Area (affected taxing districts) is described in Section IX of this Report. This subsection discusses the fiscal impacts resulting from potential increases in demand for municipal services.

Development and redevelopment projects that may be developed on the property will increase the retail, commercial, and residential occupancies within the Area, and will generally result in higher demand for fire, life safety, and public safety services. The projected increase in occupancies within the Area will also raise the demand for water, sewer, and storm drainage services. However, since these properties are all within the urban growth boundary, the city anticipates these increased levels of service.

These impacts will be countered by funding for projects from the Plan, including:

- Improved transportation systems that will benefit the citizens of Astoria.
- Increased investment in the Area helps strengthen the tax base both within the Area and in surrounding areas.
- Improved supply of affordable housing in the Area.
- In addition, developed sites will create employment opportunities for the citizens of Astoria.

These improvements help offset the fiscal impacts from the urban renewal area.

**III. REASONS FOR SELECTION OF EACH URBAN RENEWAL AREA IN THE PLAN**

There is one urban renewal area in the Plan and it was selected to improve blighted conditions in the Area and prevent the future occurrence of blighted areas as defined in ORS 457.010(1).

**IV. THE RELATIONSHIP BETWEEN URBAN RENEWAL PROJECTS AND THE EXISTING CONDITIONS IN THE URBAN RENEWAL AREA**

This section identifies only the new projects in the Plan due to the First Amendment.

1. Bond Street Repair – Construction of a retaining wall, repair of Bond Street for two-way traffic, and traffic calming measures to mitigate speeding along a narrow street in a dense neighborhood of residential buildings

Existing conditions: As a result of a landslide in 2007, Bond Street has been closed to two-way traffic. Only one westbound lane of traffic is allowed limiting east west traffic to Marine Drive. In addition, water and sewer lines have been rerouted above the street.

2. Affordable housing – There are underinvested residential properties that potentially need assistance (i.e. grants/loans/technical assistance) to renovate and preserve as affordable housing.

Existing conditions: At this point, there is no funding for affordable housing through city resources, but there is a need as there are underinvested residential properties in the Area.

3. Maritime Memorial Park – Acquisition of park.

Existing conditions: The park is presently owned by the Port of Astoria.

4. Storefront Improvement Program – To provide assistance to property owners for the improvements to their properties.

Existing conditions: At this point, there is no storefront improvement program, although a program has been designed, but not yet implemented.

**V. THE ESTIMATED TOTAL COST OF EACH PROJECT AND THE SOURCES OF MONEYS TO PAY SUCH COSTS**

The projects are shown in Table 11, the sources of funds are tax increment revenues.

**Table 11. Projects and Costs in Year of Expenditure Dollars**

Existing Projects	
Materials and Services	\$398,300
Street improvements - West Marine Drive	\$1,000,000
Street Improvements - Couplet: Bay Street to Hamburg Street	\$1,330,000
Street Improvements - Portway, Hamburg Street, Bay Street, Basin Street	\$870,000
Terminal/Multi-purpose building including public restroom/shower	\$50,000
Proposed Projects	
Bond Street Reconnect (Retaining Wall/Traffic Calming)	\$400,000
Housing Rehabilitation (Bond Street)	\$209,100
Maritime Memorial Park (Acquisition/Matching Grant)	\$150,000
Storefront Improvement Program	\$265,400
Redevelopment Assistance	\$2,359,337
Total Expenditures	\$7,032,137

Source: City of Astoria

**VI. THE ANTICIPATED COMPLETION DATE FOR EACH PROJECT**

Projects will be ongoing and accomplished over the life of the Plan. Anticipated completion dates are shown in Table 12.

**VII. THE ESTIMATED AMOUNT OF TAX INCREMENT REVENUES REQUIRED AND THE ANTICIPATED YEAR IN WHICH INDEBTEDNESS WILL BE RETIRED**

Table 12 shows the beginning fund balance, tax increment revenue collections, other revenues, and the expected expenditures. The Maximum Indebtedness is \$9,119,000, of which \$6,982,137 remained to be issued as of July, 2015. It is projected that the maximum indebtedness of the Area will be reached by FYE 2021. It is projected that all debt will be retired by FYE 2021.



Table 12. Tax Increment Revenues and Project Fund (Dollars)

<b>PROJECT FUND</b>		<b>Total</b>									
			2016-17	2017-18	2018-19	2019-20	2020-21				
<b>Resources</b>											
Beginning Fund Balance			\$ 3,577,650	\$ 2,374	\$ 53,655	\$ 39,881	\$ 41,145				
Current Year TIF Collections		\$ 3,285,914	\$ 726,836	\$ 768,069	\$ 725,058	\$ 763,265	\$ 302,686				
Prior Year TIF Collections		\$ 100,000	\$ 20,000	\$ 20,000	\$ 20,000	\$ 20,000	\$ 20,000				
Miscellaneous		\$ 50,000	\$ 10,000	\$ 10,000	\$ 10,000	\$ 10,000	\$ 10,000				
Interest Earnings		\$ 18,573	\$ 17,888	\$ 12	\$ 268	\$ 199	\$ 206				
<b>Total Resources</b>		<b>\$ 3,454,487</b>	<b>\$ 4,352,374</b>	<b>\$ 800,455</b>	<b>\$ 808,981</b>	<b>\$ 833,345</b>	<b>\$ 374,037</b>				
<b>Expenditures (nominal \$)</b>											
Materials and Services											
Street Improvements - West Marine Drive		\$ (398,300)	\$ (75,000)	\$ (77,300)	\$ (79,600)	\$ (82,000)	\$ (84,400)				
Street Improvements - Couplet: Bay to Hamburg		\$ (1,000,000)	\$ (1,000,000)								
Street Improvements - Portway, Hamburg, Bay, Basin		\$ (1,330,000)	\$ (1,330,000)								
Terminal/Multi-purpose bldg inc. public restroom		\$ (870,000)	\$ (870,000)								
Bond Street Reconnect: Retaining Wall/Traffic Calming		\$ (50,000)	\$ (50,000)								
Housing Rehabilitation (Bond Street)		\$ (400,000)	\$ (400,000)								
Maritime Memorial Park (Acquisition/Matching Grant)		\$ (209,100)	\$ (50,000)	\$ (51,500)	\$ (53,000)	\$ (54,600)					
Storefront Improvement Program		\$ (150,000)	\$ (150,000)								
Redevelopment Assistance		\$ (265,400)	\$ (50,000)	\$ (51,500)	\$ (53,000)	\$ (54,600)	\$ (56,300)				
		\$ (2,359,337)	\$ (375,000)	\$ (566,500)	\$ (583,500)	\$ (601,000)	\$ (233,337)				
<b>Total Expenditures</b>		<b>\$ (7,032,137)</b>	<b>\$ (4,350,000)</b>	<b>\$ (746,800)</b>	<b>\$ (769,100)</b>	<b>\$ (792,200)</b>	<b>\$ (374,037)</b>				
<b>Ending Fund Balance</b>			<b>\$ 2,374</b>	<b>\$ 53,655</b>	<b>\$ 39,881</b>	<b>\$ 41,145</b>	<b>\$ -</b>				
<b>Impact on Maximum Indebtedness</b>											
Bond/Loan Proceeds		\$ -									
Expenditure of Direct TIF		\$ 6,982,137	\$ 4,340,000	\$ 736,800	\$ 759,100	\$ 782,200	\$ 364,037				
Annual impact on MI		\$ 6,982,137	\$ 4,340,000	\$ 736,800	\$ 759,100	\$ 782,200	\$ 364,037				
Cumulative impact on MI			\$ 6,476,863	\$ 7,213,663	\$ 7,972,763	\$ 8,754,963	\$ 9,119,000				
Previously used MI											
Total MI		\$ 2,136,863									
Remaining MI		\$ 9,119,000									
Remaining MI		\$ 6,982,137									

Source: Tiberius Solutions, LLC

### VIII. FINANCIAL ANALYSIS OF THE PLAN

The estimated tax increment revenues through FYE 2021, as shown on the previous page, are based on projections of the assessed value of development within the Area and taxes on that assessed value.

Table 13 shows the projected incremental assessed value; projected tax rates that would produce tax increment revenues and the annual tax increment revenues (adjusted 5% for under-collection, penalties and interest). These, in turn, provide the basis for the projections in Table 12.

**Table 13. Projected Incremental Assessed Value, Tax Rates, and Tax Increment Revenues (Dollars)**

FYE	Assessed Value	Frozen Base	Excess Value	Tax Rate	Tax Increment Finance Revenue			
					Gross TIF	Adjustments	Net TIF	Cumulative TIF
2016	\$ 62,424,956	\$ 21,843,363	\$ 40,581,593	17.7839	721,699	(36,085)	685,614	685,614
2017	\$ 64,433,607	\$ 21,843,363	\$ 42,590,244	17.9640	765,091	(38,255)	726,836	1,412,450
2018	\$ 72,264,604	\$ 27,255,749	\$ 45,008,855	17.9630	808,494	(40,425)	768,069	2,180,519
2019	\$ 74,666,841	\$ 27,255,749	\$ 47,411,092	16.0979	763,219	(38,161)	725,058	2,905,577
2020	\$ 77,165,167	\$ 27,255,749	\$ 49,909,418	16.0979	803,437	(40,172)	763,265	3,668,842
2021	\$ 79,763,426	\$ 27,255,749	\$ 52,507,677	16.0979	845,263	(42,263)	803,000	4,471,842

Source: Tiberius Solutions, LLC

**IX. IMPACT OF THE TAX INCREMENT FINANCING, BOTH UNTIL AND AFTER THE INDEBTEDNESS IS REPAID, UPON ALL ENTITIES LEVYING TAXES UPON PROPERTY IN THE URBAN RENEWAL AREA**

This section describes the impact of tax increment financing of the Amendment Area, both until and after the indebtedness is repaid, upon all entities levying taxes upon property in the urban renewal area.

The impact of tax increment financing on overlapping taxing districts consists primarily of the property tax revenues foregone on permanent rate levies as applied to the growth in assessed value in the URA. These projections are for impacts estimated through FYE 2021, and are shown in Table 14. The impacts through FYE 2021 are very small as they represent just the 3% assessed value growth in the Area until FYE 2021. In FYE 2021, the full amount of tax increment revenues are not projected to be taken, showing a positive impact in that year and an overall positive impact due to the dollars collected in FYE 2021.

The Astoria School District, Northwest Regional ESD, and Clatsop Community College are not *directly* affected by the tax increment financing, but the amounts of their taxes divided for the urban renewal plan are shown in the following tables. Under current school funding law, property tax revenues are combined with State School Fund revenues to achieve per-student funding targets. All schools in Oregon receive the same per pupil allocations. Under this system, property taxes foregone, due to the use of tax increment financing, are substantially replaced with State School Fund revenues, as determined by a funding formula at the State level. While urban renewal statewide has an impact on the amount of funding in the State School Fund, the legislature has the ability to allocate funds from other sources to fully fund the State School Fund.

General obligation bonds and local option levies are impacted by urban renewal only if they were originally approved by voters in an election prior to October 6, 2001. There are no local option levies approved prior to October 6, 2001 that are in effect in the Astor-West URA. There is, however, one general obligation bond that will be impacted, issued by the Astoria School District. For general obligation bonds, the impact is on the property owner, not on the taxing district. The assessor must assess a slightly higher rate to all properties in the taxing district to account for the division of taxes of the general obligation bond.

The projected impact to the property owner as a result of a general obligation bond issued by the Astoria School District prior to 2001 is very small. As a result of this Amendment, a property tax owner will pay an additional 5 cents per \$100,000 of value for one year, FYE 2018, when the Astoria School District Bond is set to expire. Any bonds issued after October of 2001 are not subject to urban renewal division of taxes.

# REPORT ON FIRST AMENDMENT TO THE ASTOR-WEST URBAN RENEWAL PLAN

**Table 14. Projected Impact on Taxing District Permanent Rate Levies During Use of Tax Increment Financing (PV = Present Value)**

General Government							
	Clatsop County	Port of Astoria	Clatsop 4H & Extension	Sunset Empire Transportation	Clatsop Care Center	City of Astoria	Subtotal: General Government
	Perm	Perm	Perm	Perm	Perm	Perm	
2016	\$0	\$0	\$0	\$0	\$0	\$0	\$0
2017	\$0	\$0	\$0	\$0	\$0	\$0	\$0
2018	(\$480)	(\$39)	(\$16)	(\$51)	(\$55)	(\$2,560)	(\$3,201)
2019	(\$815)	(\$67)	(\$28)	(\$87)	(\$94)	(\$4,343)	(\$5,434)
2020	(\$1,163)	(\$95)	(\$41)	(\$123)	(\$134)	(\$6,198)	(\$7,754)
2021	\$2,536	\$207	\$88	\$268	\$291	\$13,514	\$16,904
<b>Total</b>	<b>\$78</b>	<b>\$6</b>	<b>\$3</b>	<b>\$7</b>	<b>\$8</b>	<b>\$413</b>	<b>\$515</b>

Education				
Astoria SD #1	Northwest Regional ESD	Clatsop Community College	Subtotal: Education	Total
Perm	Perm	Perm		
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$0	\$0	\$0
(\$1,547)	(\$48)	(\$243)	(\$1,838)	(\$5,039)
(\$2,625)	(\$81)	(\$414)	(\$3,120)	(\$8,554)
(\$3,746)	(\$116)	(\$591)	(\$4,453)	(\$12,207)
\$8,169	\$254	\$1,287	\$9,710	\$26,614
<b>\$251</b>	<b>\$9</b>	<b>\$39</b>	<b>\$299</b>	<b>\$814</b>

Source: Tiberius Solutions, LLC

\*Table 14 shows an impact on the Astoria Public Schools School and the Educational Service District. However, under current school funding law, property tax revenues are combined with State School Fund revenues to achieve per-student funding targets. Under this system, property taxes foregone, because of the use of Tax Increment Financing, are replaced as determined by a funding formula at the State level with State School Fund revenues. These projections are for revenues foregone through FY 2021.

# REPORT ON FIRST AMENDMENT TO THE ASTOR-WEST URBAN RENEWAL PLAN

Table 15 shows the increase in permanent rate levy revenues that would occur after termination of the tax increment financing in FYE 2022.

**Table 15. Additional Revenues Obtained After Termination of Tax Increment Financing**

Taxing District	Tax Rate	From Frozen Base	FYE 2022	
			From Excess Value	Total
General Government				
Clatsop County	1.5338	\$ 33,503.00	\$ 92,982.00	\$ 126,485.00
Port of Astoria	0.1256	\$ 2,744.00	\$ 7,614.00	\$ 10,358.00
Astoria Road	0.0000	\$ -	\$ -	\$ -
Clatsop 4H & Extension	0.0534	\$ 1,166.00	\$ 3,237.00	\$ 4,403.00
Sunset Empire Transportation	0.1620	\$ 3,539.00	\$ 9,821.00	\$ 13,360.00
Clatsop Care Center	0.1763	\$ 3,851.00	\$ 10,688.00	\$ 14,539.00
Clatsop County Ambulance	0.0000	\$ -	\$ -	\$ -
City of Astoria	8.1738	\$ 178,543.00	\$ 495,514.00	\$ 674,057.00
Subtotal	10.2249	\$ 223,346.00	\$ 619,856.00	\$ 843,202.00
Education				
Astoria SD #1	4.9407	\$ 107,922.00	\$ 299,516.00	\$ 407,438.00
Northwest Regional ESD	0.1538	\$ 3,360.00	\$ 9,324.00	\$ 12,684.00
Clatsop Community College	0.7785	\$ 17,005.00	\$ 47,194.00	\$ 64,199.00
Subtotal	5.8730	\$ 128,286.00	\$ 356,034.00	\$ 484,321.00
Total	16.0979	\$ 351,633.00	\$ 975,890.00	\$ 1,327,523.00

Source: Tiberius Solutions, LLC

**X. RELOCATION REPORT**

There are no businesses or residents to be relocated under the Plan at the time of this First Amendment.

**XI. COMPLIANCE WITH STATUTORY LIMITS ON ASSESSED VALUE AND SIZE OF URBAN RENEWAL AREA**

There are two urban renewal areas in Astoria. State law limits the percentage of both a municipality's total assessed value and the total land area that can be contained in an urban renewal area at the time of its establishment to 25 percent for municipalities under 50,000 in population. As noted below, the frozen base including all real, personal, manufactured, and utility properties in the two urban renewal areas in Astoria is \$30,875,183, which is 4.35% of the City of Astoria's total assessed value, less the incremental value. The estimate of the frozen base for the Amendment Area includes 3% assessed value increase over the present assessed value, as the assessor will certify a new tax roll before this property is added. The estimated total acreage of the two urban renewal areas is 255.5 acres, including public right of way. Therefore, 3.77% of the acreage in the City would be in urban renewal areas, and 4.35% of the assessed value of the City would be in urban renewal areas. This is well below the statutory limitation of 25 percent in both cases.

**Table 16. URA Conformance with AV and Area Limits**

Urban Renewal Area	Acres	Frozen Base/Assessed Value
Astor-East URA	50	\$3,289,820
Astor-West URA	205.5	\$21,843,363
Astor-West Addition	12.05	\$5,742,000
Total in Urban Renewal	255.5	\$30,875,183
City of Astoria	6,784	\$769,253,227
City of Astoria Incremental value		\$59,160,571
City of Astoria Less Incremental value		\$710,092,656
Total Amount of City in URAs	3.77%	4.35%

Source: Clatsop County Assessor FY 15/16 tax rolls  
 Astor-East Incremental Value \$18,578,978  
 Astor-West Incremental Value \$40,581,593

Exhibit A     *Astor-West Urban Renewal Plan First Amendment*

*The following changes are made in the Astor West Urban Renewal Plan. Added language is shown in italics. Deleted language is shown by cross-out.*

SECTION 100 - INTRODUCTION

*The first amendment was approved by the City Council in December, 2016, by Ordinance No. 2016 – \_\_. The first amendment added projects and expanded the boundary and made other changes to the plan to update it to current needs.*

SECTION 200 - DEFINITIONS

No changes.

SECTION 300 - DESCRIPTION OF URBAN RENEWAL PROJECT AREA BOUNDARY

*The First Amendment to the urban renewal plan added properties and right of way to the boundary. Therefore, the Project Area Boundary Map (Exhibit 1) and the legal description (Exhibit 2) are updated.*

SECTION 400 - OBJECTIVES

A.     Public Facilities

**Goal:** *Purchase, maintain, remodel, and construct public facilities, including but not limited to buildings, parks, trails, and docks, to enhance and increase public utilization of the renewal area.*

*Objectives:*

1.     *Provide new public facilities. with emphasis on construction of a Conference Center, in the renewal area.*

B.     Promote Private Development

**Goal:** *Promote private development, redevelopment, and rehabilitation within the urban renewal area to help create jobs, tax revenue, and vibrant commercial and industrial districts and housing opportunities.*

*Objectives:*

2.     *Assist property owners in rehabilitating buildings so they can accommodate more intensive and dynamic commercial, residential, and industrial activity.*
4.     *Act as a catalyst in bringing together developers and redevelopers with public and private owners of lands which are underutilized or vacant, to achieve new*

uses and economically sound enterprises which are consistent with the City's Comprehensive Plan and the Port of Astoria's Central Waterfront Master Plan, which provide a service to the community, and which establish a diversification of needed, year-round employment opportunities *and residential uses*.

C. Improvements to Streets, Streetscapes, Trolley Tracks and Open Spaces

Objectives:

3. Construct new streets *and improve existing streets* to provide connectivity and encourage private investment.

E. Rehabilitate Building Stock

**Goal:** Upgrade the stock of existing structures in the renewal area in a manner which contributes to the historic and working-waterfront *and residential character* of the area.

Objectives:

3. *Promote the development and rehabilitation of residential uses to support the economic development of Astoria.*

## SECTION 405 - RELATIONSHIP TO LOCAL OBJECTIVES

*The areas where the Astor-West Urban Renewal Plan First Amendment conforms to the goals of the Astoria Comprehensive Plan are as follows. The numbering reflects the numbering in the comprehensive plan document. Information from the existing comprehensive plan is in italics, how the Plan conforms to the comprehensive plan is in **bold italics**. This does not represent an exclusive list of goals and policies from the comprehensive plan, but shows that the urban renewal plan conforms to many of the goals and policies.*

### *Economic Goals*

#### *Goal 1:*

*The City of Astoria will strengthen, improve, and diversify the area's economy to increase local employment opportunities.*

*Policies:*

- 1. Encourage, support, and assist existing businesses.*
- 2. Provide support to local start-up businesses.*
- 4. Encourage private development such as retail, restaurants, commercial services, transient lodging.*
- 5. Provide a supportive environment for new business.*
- 6. Encourage a diversity of businesses, target firms to add to the business mix and strengthen the overall economic base.*



7. *Encourage and support local industrial development in order to diversify beyond the City's predominant industrial sectors, while maintaining strong support for these sectors.*
8. *Broaden the economy to help balance the seasonal nature of existing industries and employment.*
9. *Encourage the broadening of the economy, particularly in areas which help balance the seasonal nature of existing industries.*

**Goal 5:**

*Encourage the preservation of Astoria's historic buildings, neighborhoods and sites, and unique waterfront location in order to attract visitors and new industry.*

**Policies:**

4. *Protect historic resources such as Uniontown buildings to maintain local character and attract visitors.*

**Goal 6:**

*Maintain a system of public facilities and services capable of supporting existing and future industry, and commercial development.*

***The Plan conforms with the Economic Element goals because there are projects to provide storefront grants and loans, launching the Storefront Improvement Program for West Marine Drive. There are also projects to repair Bond Street, build a retaining wall on Bond Street, renovate and preserve affordable housing. The business assistance program, transportation and housing related projects will all have a positive impact on the Economy.***

**Housing Goals**

**Goal 1:**

*Provide opportunities for development of a wide variety of housing types and price ranges within the Urban Growth Boundary.*

**Goal 2:**

*Maintain and rehabilitate the community's existing house stock.*

**Policies:**

1. *Maintain attractive and livable residential neighborhoods, for all types of housing.*
2. *Provide residential areas with services and facilities necessary for safe, healthful, and convenient urban living.*

5. *Encourage low and moderate income housing throughout the city, not concentrated in one area.*
12. *Encourage the development of the elderly and handicapped housing in the Downtown area, where the terrain is level and services are available within walking distance. Encourage renovation of the second floors of commercial buildings in the Downtown.*
19. *Encourage the use of sustainable development and building materials including use of energy efficient materials and design principles*
20. *Allow for, encourage, and support the development of housing units in conjunction with commercial development (e.g. housing located above commercial uses) to provide diversity and security in commercial areas and a range of housing options.*

***The Plan conforms with the Housing goals because there are projects to renovate and preserve affordable housing within the Area.***

#### *Parks, Recreation and Open Space Goals*

*The City of Astoria will work:*

1. *To develop a balanced park system.*
2. *To reflect Astoria's special qualities and characteristics*
5. *To provide or encourage waterfront parks.*
7. *To promote general beautification.*
12. *The City will continue its efforts to improve public access to the shoreline through: a. The construction of public access points, pathways, and street ends; b. The encouragement of public access projects in conjunction with private waterfront development actions, possibly through the use of local improvement districts and/or grant funds; and*

***The Plan conforms with the Parks, Recreation and Open Space Goals as there is a project to purchase and renovate Maritime Memorial Park within the Area.***

#### *Transportation Goals*

*Goal 1:*

*The maintenance of a safe and efficient transportation system*

*Goal 2:*

*The provision of several types of transportation, including public transit, bicycle and pedestrian systems.*

*Goal 4:*

*The reduction of traffic congestion on marine drive and in the downtown area.*

*Goal 8:*

*The support of economic development activities through the improvement of the transportation system.*

***The Plan conforms with the Transportation goals because there is a project that repairs Bond Street for two-way traffic, and builds a retaining wall on Bond Street.***

#### SECTION 500 - LAND USE AND DEVELOPMENT CONTROLS

No changes.

#### SECTION 510 - TRAFFIC CIRCULATION

No changes.

#### SECTION 520 - DEVELOPMENT CONTROLS

No changes.

#### SECTION 600 – URBAN RENEWAL ACTIONS WHICH MAY BE USED TO IMPLEMENT THE PLAN AND TO ACHIEVE PLAN OBJECTIVES

No changes.

#### SECTION 605 - PROPERTY ACQUISITION

##### B. Assembling Land for Development by the Public or Private Sector.

Authorization to acquire property for these purposes without the use of eminent domain will require a minor amendment to this Plan, per Section 1000.A of this Plan. Authorization to use eminent domain to acquire property for ~~these~~ *the purpose of use by the public sector* will require a Council approved amendment per Section 1000.B.2 of this Plan.

*Maritime Memorial Park is identified for acquisition from the Port of Astoria.*

#### SECTION 610 - RELOCATION OF RESIDENTS AND BUSINESSES

No changes.

#### SECTION 615 - DEMOLITION AND SITE CLEARANCE

No changes.

#### SECTION 620 - PUBLIC IMPROVEMENTS

##### A. Streets.

All public streets to be improved within the Urban Renewal Area shall be constructed, reconstructed, and improved to meet or exceed City standards. Street improvements include the travel surface, curbs, sidewalks, gutters, storm drains, *retaining walls* and related facilities.

#### SECTION 635 - COOPERATION WITH PUBLIC BODIES

No changes.

## SECTION 640 - PROPERTY MANAGEMENT

No changes.

## SECTION 650 - PROPOSED URBAN RENEWAL PROJECTS

### A. ~~Conference Center and Other Public Facilities.~~

~~\_\_\_\_\_ In order to carry out a key objective of this Plan the Renewal Agency is authorized to participate in funding construction of the Astoria Conference Center proposed for location along the riverfront, on Port of Astoria property. In addition, the Agency may participate with the Port of Astoria in funding construction of moorage expansion for cruise ships, and a multi-purpose building that will include public facilities and restrooms.~~

~~Agency participation in construction of a public conference center will be of significant benefit to the renewal project area. The conference center is expected to be the catalyst for investment in new lodging facilities in the renewal area. The lodging facility investment, in turn, is anticipated to be the primary source of tax increment revenue in the early stages of the renewal project. Tax increment revenue from the early investment will, in turn be used to help carry Conference Center debt, and to fund the infrastructure improvements needed to make the renewal area ready for further investment. The level of Agency participation in the Conference Center building will be determined as design and construction plans are further developed. It is anticipated that room tax revenue, and funds from the Oregon Economic and Community Development Department will also be utilized in construction of the Conference Center.~~

### B. Street, Curb, Sidewalk and Trolley Track Improvements.

Improvements within the renewal area will require the construction of new and the reconstruction of existing streets, curb, and sidewalks. Street construction and improvements may include Marine Drive, construction of a new Bay Street/Hamburg Street couplet, and improvements to Bay and Basin Streets *and Bond Street*. In addition, the Agency may participate in funding upgrades to waterfront trolley tracks and associated facilities. The Renewal Agency may participate in funding these improvements including, but not limited to, design, redesign, construction, resurfacing, repair and acquisition of right-of way for curbs, streets, *retaining walls*, and sidewalks, and pedestrian and bicycle paths.

### D. Development and Redevelopment.

The Renewal Agency is authorized to provide loans or other forms of financial assistance to property owners wishing to develop or redevelop land or buildings within

the renewal area, or to persons desiring to acquire or lease buildings or land from the Agency. The Agency may make this assistance available, as it deems necessary, to achieve the objectives of this Plan. *This assistance includes assistance for housing retention and development.*

**SECTION 700 - FINANCING METHODS** – *this section deleted in its entirety and replaced with the following language*

*Tax increment financing consists of using annual tax increment revenues to make payments on loans, usually in the form of tax increment bonds. The proceeds of the bonds are used to finance the urban renewal projects authorized in the Plan. Bonds may be either long-term or short-term.*

*Tax increment revenues equal most of the annual property taxes imposed on the cumulative increase in assessed value within an urban renewal area over the total assessed value at the time an urban renewal plan is adopted. (Under current law, the property taxes for general obligation (GO) bonds and local option levies approved after October 6, 2001 are not part of the tax increment revenues.)*

**A. General description of the proposed financing methods**

*The Plan will be financed using a combination of revenue sources. These include:*

- *Tax increment revenues;*
- *Advances, loans, grants, and any other form of financial assistance from the federal, state, or local governments, or other public bodies;*
- *Loans, grants, dedications, or other contributions from private developers and property owners, including, but not limited to, assessment districts; and*
- *Any other public or private source.*

*Revenues obtained by the Agency will be used to pay or repay the costs, expenses, advancements, and indebtedness incurred in (1) planning or undertaking project activities, or (2) otherwise exercising any of the powers granted by ORS Chapter 457 in connection with the implementation of this Plan.*

**B. Tax increment financing and maximum indebtedness**

*The Plan may be financed, in whole or in part, by tax increment revenues allocated to the Agency, as provided in ORS Chapter 457. The ad valorem taxes, if any, levied by a taxing district in which all or a portion of the Area is located, shall be divided as provided in Section 1c, Article IX of the Oregon Constitution, and ORS 457.440. Amounts collected pursuant to ORS 457.440 shall be deposited into the unsegregated tax collections account and distributed to the Agency based upon the distribution schedule established under ORS 311.390.*

*The maximum amount of indebtedness that may be issued or incurred under the Plan, based upon good faith estimates of the scope and costs of projects in the Plan and the schedule for their completion is \$9,250,000 (nine million two hundred and fifty thousand dollars). This amount is the principal of such indebtedness and does not include interest or indebtedness incurred to refund or refinance existing indebtedness or interest earned on bond proceeds. It does include initial bond financing fees and interest earned on tax increment proceeds, separate from interest on bond proceeds.*

C. Prior Indebtedness –

Any indebtedness permitted by law and incurred by the Urban Renewal Agency or the City in connection with preplanning for this Urban Renewal Plan shall be repaid from tax increment proceeds generated pursuant to this section.

SECTION 800 - ACTIONS BY THE CITY

No changes.

SECTION 900 - NON-DISCRIMINATION

No changes.

SECTION 1000 - AMENDMENTS

B. City Council - Approved Amendments / Major Amendments not Requiring Special Notice per ORS 457.120.

Such amendments to the Plan shall require approval by the Renewal Agency per ORS 457.095 and approval by the City Council by Ordinance. Such amendments are defined as:

1. Adding a project, activity, or program that differs substantially from a project, program, or activity in the Plan, and is estimated to cost in excess of the equivalent of \$250,000 in first quarter year 2002/16 dollars over the duration of the Plan. The \$250,000 threshold shall be adjusted annually at a rate equal to the Construction Cost Index (CCI), also referred to as the ENR Index for Construction published quarterly by the Engineering News Record (ENR).

## SECTION 1200 - SEVERABILITY

No changes.

## SECTION 1300 - MAXIMUM INDEBTEDNESS

No changes.

## SECTION 1400 - CITIZEN PARTICIPATION

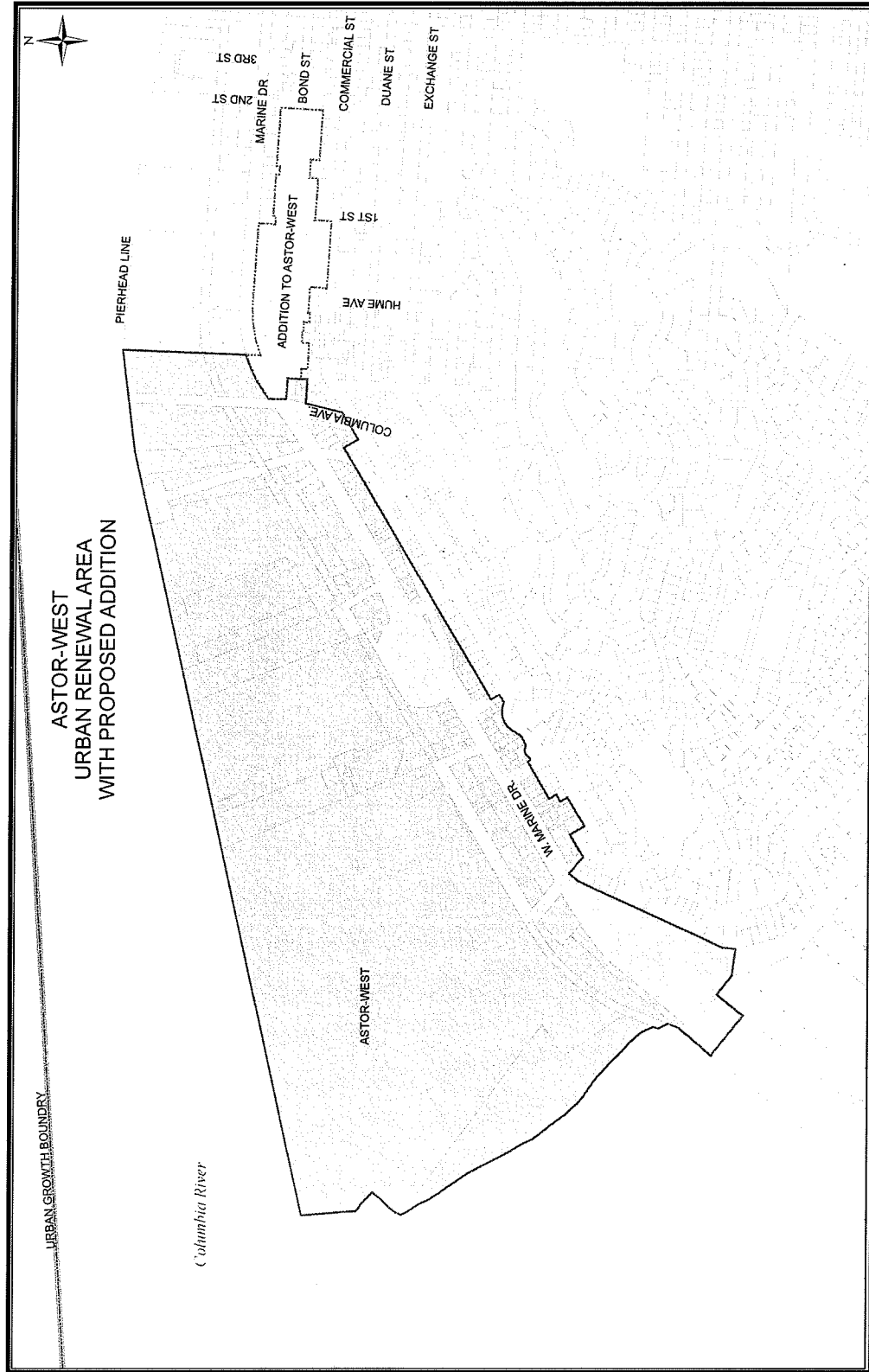
*The First Amendment included several opportunities for citizen participation. There was an open house on July 28, 2016. There was also opportunity for input at the Astoria Development Commission meeting, the Planning Commission meeting and the City Council hearing.*

*Exhibit 1, Project Area Boundary will be replaced in its entirety.*

*Exhibit 2, Legal Description will be replaced in its entirety.*

*Exhibit 3, Renewal Area Boundary and Zoning Map will be replaced in its entirety*

Exhibit 1 – Project Area Boundary

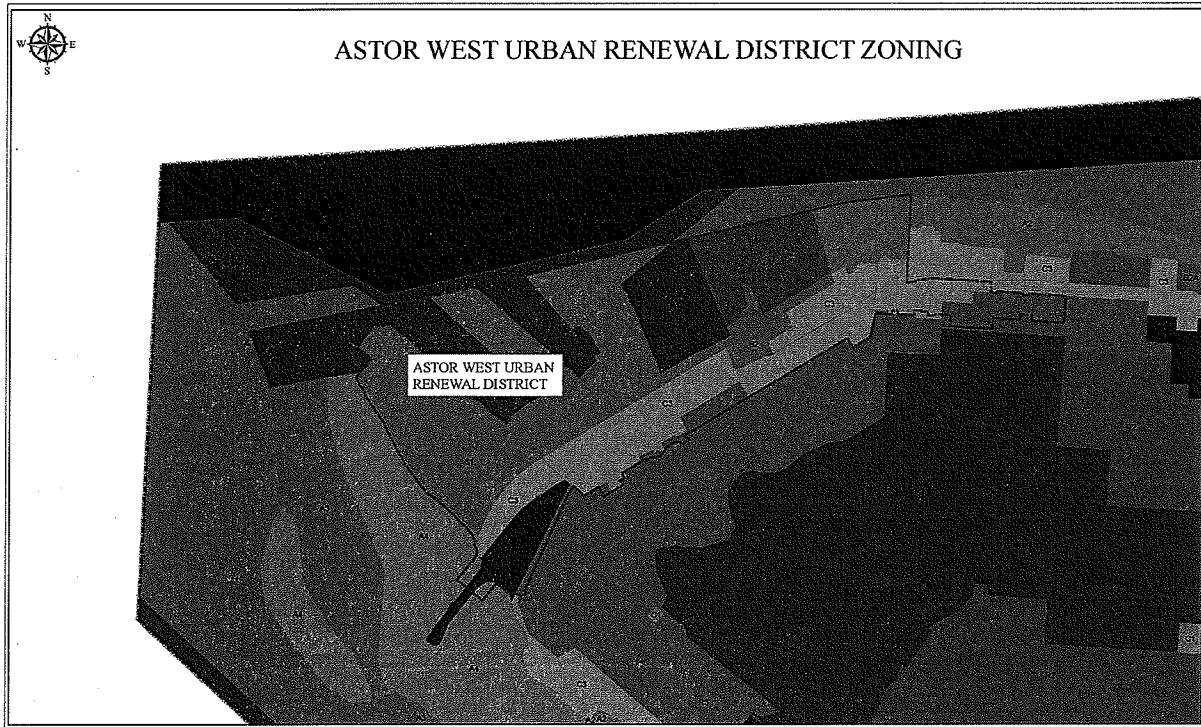




*Exhibit 2 – Astor-West Legal Description*

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*Exhibit 3 – Renewal Area Boundary and Zoning Map*



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